



*Preserving America's Heritage*

## **PROGRAM COMMENT FOR COLD WAR ERA UNACCOMPANIED PERSONNEL HOUSING (1946 – 1974)**

### **I. Introduction**

This Program Comment provides DoD, and its Military Departments with an alternative way to comply with their responsibilities under Section 106 of the National Historic Preservation Act with regard to the effect of the following management actions on Cold War Era Unaccompanied Personnel Housing (UPH) that may be listed or eligible for listing on the National Register of Historic Places: ongoing operations, maintenance and repair, rehabilitation, renovation, mothballing, cessation of maintenance, new construction, demolition, deconstruction and salvage, remediation activities, and transfer, sale, lease, and closure of such facilities.

The term UPH means all buildings and structures, listed or eligible for listing on the National Register of Historic Places, that were designed and built as UPH in the years 1946-1974, regardless of use. This will be all such buildings and structures with the DoD Category Group (2 digit) Code of 72, Unaccompanied Personnel Housing, in the Military Service's Real Property Inventory currently or at the time of construction. Buildings in Category Group Code 72 include UPH and associated buildings and structures such as dining halls and laundry facilities constructed to support military housing needs. Table 1 (attached) provides all such buildings and structures, by Military Department, that are applicable to this program comment.

In order to take into account the effects on such UPH, DoD and its Military Departments will conduct documentation in accordance with The Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation. As each Military Department will be responsible for conducting its own mitigation actions, the following required documentation is structured by Military Department, followed by DoD-wide requirements.

### **II. Treatment of Properties**

#### **A. Army Mitigation**

1. In 2003, the Army completed a study entitled Unaccompanied Personnel Housing (UPH) During the Cold War (1946-1989). This Historic Context study was undertaken to support the analysis of real property related to Army UPH, and to support the identification and evaluation of historic properties. In addition to providing historic information regarding the UPH program, the study also documents the property types defined in their historic context. In-depth archival research of primary and secondary sources was undertaken on the organizational history, doctrines, and policies that influenced the design and development of Army UPH during the Cold War era. Data were collected to identify significant events and policies that influenced site plans, building design, and spatial arrangement of Army UPH

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facilities. Archival research was also directed to compile data on the evolution and modification of these property types over time. In addition, site visits to six Army installations containing UPH facilities were completed. The installations were examined to identify and document UPH-related property types based on extant real property in the Army inventory. These case studies included a summary installation history, interview data from the cultural resource management, a review of extant real property, and a detailed architectural analysis of the design, materials, construction and modification of over 700 examples of Army UPH. The resulting report provides a comprehensive and detailed record of Army UPH, including a collection of site plans, as-built building plans, and photographs (Chapter 4). Since these standard designs have already been well documented, no additional documentation of the Army's UPH is needed as part of the overall DoD mitigation. However, the Army should verify and document, as necessary, any building types and structures included on Table 1 that may not have been included in Unaccompanied Personnel Housing (UPH) During the Cold War (1946-1989).

2. The Army, in order to take into account effects on potentially historic UPH, will amend Unaccompanied Personnel Housing (UPH) During the Cold War (1946-1989) in order to make it available to a wider audience. Due to security concerns, the distribution of the context study is limited to US Government Agencies Only. The Army will remove the elements of the document that are security risks and then make the context available to DoD for consolidation with information gathered on Navy and Air Force UPH as required by Section II(D)(2), below..

## **B. Navy Mitigation**

1. The Navy will produce a supplemental context study appendix that will be attached as an appendix to the Army's Unaccompanied Personnel Housing (UPH) During the Cold War (1946-1989). The final product will be a separately bound volume of additional information and photographs and tabular appendices that, when taken with the Army's and Air Force's context studies, provide a clear picture of the DoD's UPH. The context study appendix will:

explore the post-World War II changing demographics of Navy personnel and its impact on housing needs;

amend, as necessary, and adopt the Army's criteria for evaluating the historic significance of UPH;

consider the importance of major builders, developers and architects that may have been associated with design and construction of UPH; and

describe the inventory of UPH in detail, providing information on the various types of buildings and architectural styles and the quantity of each.

2. The Navy shall document a representative sample of the basic types of UPH. The Navy will choose three geographically dispersed installations with the greatest number and variety of such resources. The Marine Corps will choose one such example. The sample chosen shall be the best representative examples of the range of UPH types constructed during the Cold War era. This documentation would include collecting existing plans and drawings, writing a historic description in narrative or outline format, and compiling historic photographs of the buildings (similar in scope to the Army's documentation).

## **C. Air Force Mitigation**

1. The Air Force will produce a supplemental context study appendix that will be attached to the Army's Unaccompanied Personnel Housing (UPH) During the Cold War (1946-1989). The final product will be a

separately bound volume of additional information and photographs and tabular appendices that, when taken with the Army's and Navy's context studies, provide a clear picture of the Department of Defense's UPH. The context study appendix will:

explore the post-World War II changing demographics of Air Force personnel and its impact on housing needs;

amend, as necessary, and adopt the Army's criteria for evaluating the historic significance of UPH;

consider the importance of major builders, developers and architects that may have been associated with design and construction of UPH; and

describe the inventory of UPH in detail, providing information on the various types of buildings and architectural styles and the quantity of each.

The Air Force shall include documentation of representative sampling of the basic types of UPH. The Air Force will choose three geographically dispersed installations with the greatest number and variety of such resources. The sample chosen shall be the best representative examples of the range of UPH types constructed during the Cold War era. This documentation would include collecting existing plans and drawings, writing a historic description in narrative or outline format, and compiling historic photographs of the buildings, and would be similar in scope to the Army's documentation.

#### **D. DoD-Wide Mitigation**

1. Additionally, DoD recently completed a draft context study entitled The Built Environment of Cold War Era Servicewomen through the Legacy Resource Management Program. This context study examines how the needs of women service members shaped construction plans and practices of several types of facilities, including UPH. The Legacy Program recently approved funds for the completion of this document. The legacy program will make the context study available to the Military Departments and the public to enhance the consideration and documentation of the UPH story.

2. DoD and its Military Departments will make copies of all documentation available electronically, to the extent possible under security concerns, and hard copies will be placed in a permanent repository, such as the Center for Military History. DoD will consolidate information from the Navy and Air Force documentation with the context provided by the Army, as required by Section II(A)(2) above, and make it available for public distribution.

3. As a result of on-going consultations with stakeholders, each Military Department will provide a list of its UPH properties covered by the Program Comment, by State, to stakeholders. Each Military Department will be responsible for determining how to convey its information.

4. All Military Departments will encourage adaptive reuse of UPH properties as well as the use of historic tax credits by private developers under lease arrangements. Military Departments will also incorporate adaptive reuse and preservation principles into master planning documents and activities.

These actions satisfy DoD's requirement to take into account the effects of the following management actions on DoD UPH that may be listed or eligible for listing on the National Register of Historic Places: ongoing operations, maintenance and repair, rehabilitation, renovation, mothballing, ceasing maintenance activities, new construction, demolition, deconstruction and salvage, remedial activities, and transfer, sale, lease, and closure.

### **III. Applicability**

A. This Program Comment applies solely to Cold War Era DoD UPH as defined in Section I, above. The Program Comment does not apply to the following properties that are listed, or eligible for listing, on the National Register of Historic Places: (1) archeological properties, (2) properties of traditional religious and cultural significance to federally recognized Indian tribes or Native Hawaiian organizations, and/or (3) UPH in listed or eligible National Register of Historic Places districts where the UPH is a contributing element of the district and the proposed undertaking has the potential to adversely affect such historic district. This exclusion does not apply to historic districts that are made up solely of UPH properties. In those cases the Program Comment would be applicable to such districts.

Since the proposed mitigation for UPH documents site plans, building designs, and the spatial arrangement of UPH, along with the events and actions that lead to the development of UPH, the important aspects of UPH, whether single buildings or districts made up entirely of UPH, will be addressed regardless of the type of undertaking that may affect this particular property type.

B. An installation with an existing Section 106 agreement document in place that addresses UPH can choose to:

- (1) continue to follow the stipulations in the existing agreement document for the remaining period of the agreement; or
- (2) seek to amend the existing agreement document to incorporate, in whole or in part, the terms of this Program Comment; or
- (3) terminate the existing agreement document, and re-initiate consultation informed by this Program Comment if necessary.

C. All future Section 106 agreement documents developed by the Military Departments related to the undertakings and properties addressed in this Program Comment shall include appropriate provisions detailing whether and how the terms of this Program Comment apply to such undertakings.

### **IV. Completion Schedule**

On or before 60 days following approval of the Program Comment, DoD, its Military Departments and ACHP will establish a schedule for completion of the treatments outlined above.

### **V. Effect of the Program Comment**

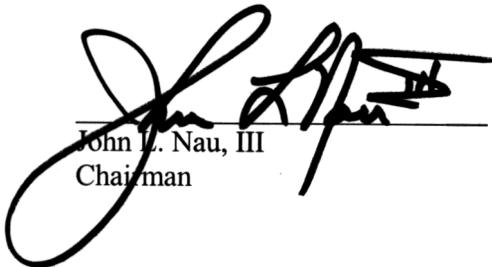
By following this Program Comment, DoD and its Military Departments meet their responsibilities for compliance under Section 106 regarding the effect of the following management actions on Cold War era DoD UPH that may be listed or eligible for listing on the National Register of Historic Places: ongoing operations, maintenance and repair, rehabilitation, renovation, mothballing, ceasing maintenance activities, new construction, demolition, deconstruction and salvage, remedial activities, and transfer, sale, lease, and closure. Accordingly, DoD installations are no longer required to follow the case-by-case Section 106 review process for such effects.

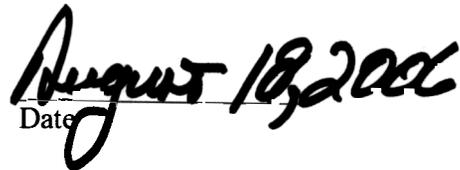
As each of the Military Departments is required under this Program Comment to document their own facilities, failure of any one Military Department to comply with the terms of the Program Comment will not adversely affect the other Departments' abilities to continue managing their properties under the Program Comment.

## VI. Duration and Review of the Program Comment

This Program Comment will remain in effect until such time as DoD or its individual Military Departments determine that such comments are no longer needed and notifies ACHP in writing, or ACHP withdraws the comments in accordance with 36 CFR § 800.14(e)(6). Following such withdrawal, DoD or its individual Military Departments would be required to comply with the requirements of 36 CFR §§ 800.3 through 800.7 regarding the effects under this Program Comments' scope.

DoD, its Military Departments and ACHP will review the implementation of the Program Comment seven years after its issuance and determine whether to take action to terminate the Program Comment as detailed in the preceding paragraph.

  
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John L. Nau, III  
Chairman

  
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Date

Attachment: Table 1

TABLE 1 - RPCS Heirarchy for Category Group 72

CG & Title	BC	BC Title	FAC	UM	FAC Title	MilDep	CAT CODE	UM AREA	UM OTH	UM ALT	CATCOD E LONG NAME
- 72 - Unaccompanied Personnel Housing											
	721	Enlisted Unaccompanied Personnel Housing									
			7210	SF							
						Air Force	721312	SF	PN		DORMITORY AIRMAN PERMANENT PARTY/PCS-STUDENT
						Air Force	721313	SF	PN		TECHNICAL TRAINING STUDENT HOUSING
						Air Force	721314	SF	PN		DORMITORY, UNACCOMPANIED NCO
						Army	72111	SF	SP		ENLISTED UNACCOMPANIED PERSONNEL HOUSING
						Army	72170	SF	SP		UNACCOMPANIED PERSONNEL HOUSING, SENIOR NCO
						Navy	72111	SF	PN		BACHELOR ENLISTED QUARTERS E1/E4
						Navy	72112	SF	PN		BACHELOR ENLISTED QUARTERS E5/E6 (MARINE CORPS E-5 ONLY)
						Navy	72113	SF	PN		BACHELOR ENLISTED QUARTERS E7 THRU E9 (MARINE CORPS E6/E9)
						Navy	72124	SF	PN		BACHELOR ENL QTRS-MARINES E1/E4
						Navy	72125	SF	PN		BACHELOR ENL QTRS-MARINES E5
						Navy	72126	SF	PN		BACHELOR ENL QTRS-MARINES E6/E9
						Navy	72130	SF	PN		CIVILIAN BARRACKS -GS 01 THRU 06
						Navy	72131	SF	PN		CIVILIAN BARRACKS-BASE OPERATING SUPPORT CONTRACTOR
						Navy	72146	SF	PN		BERTHING--NAVAL HOME

7212 SF Enlisted Unaccompanied Personnel Housing, Transient

Air Force	721315	SF	PN	DORMITORY VISITING AIRMAN QUARTERS
Navy	72121	SF	PN	BACHELOR ENL QTRS-TRANSIENT E1/E4
Navy	72122	SF	PN	BACHELOR ENL QTRS-TRANSIENT E5/E6
Navy	72123	SF	PN	BACHELOR ENL QTRS-TRANSIENT E7/E9
Navy	72153	SF	PN	TRANSIENT PERSONNEL UNIT BARRACKS E7-E9
Army	72121	SF	SP	TRANSIENT UPH, ADVANCED INDIVIDUAL TRAINEES (AIT)
Army	72122	SF	SP	TRANSIENT UPH, ADVANCED SKILLS TRAINEES (AST)
Navy	72114	SF	PN	CLASS A STUDENT BARRACKS
Navy	72117	SF	PN	OFFICER CANDIDATE SCHOOL (OCS)
Navy	72118	SF	PN	NAVAL ACADEMY PREPARATORY SCHOOL (NAFS)
Navy	72119	SF	PN	BROADENED OPPORTUNITY FOR OFFICER SELECTION TRNG (BOOST)
Navy	72424	SF	PN	OFFICER INDOCTRINATION SCHOOL (OIS)

7213 SF Student Barracks

7214 SF Annual Training/Mobilization Barracks

Army	72114	SF	SP	ENLISTED BARRACKS, TRANSIENT TRAINING
Army	72115	SF	SP	ENLISTED BARRACKS, MOBILIZATION

7218 SF Recruit/Trainee Barracks

Air Force	721311	SF	PN	RECRUITS DORMITORY
Army	72181	SF	SP	TRAINEE BARRACKS
Navy	72115	SF	PN	RECRUIT-TYPE BARRACKS

722 Unaccompanied Personnel Housing Mess Facilities

7220 SF Dining Facility

Air Force	721215	SF	PN	DINING HALL IN AIRMAN DORMITORY
Air Force	722345	SF	PN	FAST FOOD SERVICE
Air Force	722351	SF	PN	AIRMAN DINING HALL - DETACHED
Air Force	722356	SF	PN	DINING HALL, OFFICER, DETACHED
Army	72210	SF	PN	DINING FACILITY
Army	72212	SF	PN	DINING FACILITY - TRANSIENT TRAINING
Navy	72145	SF	PN	DINING-FACILITY -BUILT-IN/ATTACHED
Navy	72210	SF	PN	ENLISTED DINING-FACILITY
Navy	72231	SF	PN	DINING-FACILITY -DETACHED-CIV PERS
Navy	72241	SF	PN	DINING-FACILITY -DETACHED-COM PERS
Navy	72430	SF	PN	COMMISSIONED-OFFICERS MESS -CLOSED(BLT-IN/ATCHD)

723 Detached Unaccompanied Personnel Housing Facility

7231 SF Miscellaneous UPH Support Building

Air Force	723155	SF	PN	DAYROOM LOUNGE
Army	72310	SF	PN	UPH LAUNDRY BUILDING, DETACHED
Army	72360	SF	PN	MISCELLANEOUS FACILITIES, DETACHED
Navy	72330	SF	PN	LAUNDRY DETACHED
Navy	72360	SF	PN	TROOP-HOUSING -OTHER DETACHED BUILDINGS
Navy	72377	SF	PN	TROOP HOUSING STORAGE (READY ISSUE/SHOP STORES/MISC.)

7232 SF Unaccompanied Personnel Housing Garage/Carport

Air Force	723241	SF	VE	GARAGE AUTOMOBILE
Army	72350	SF	VE	GARAGE, UPH, DETACHED
Army	72351	SF	VE	CARPORT, UPH

7233	SF	Dining Support Facility	Navy	72340	SF	VE	GARAGES DETACHED -BACHELOR HOUSING
7234	SF	Latrine/Shower Facility	Air Force	723385	SF	NS	KITCHEN, CENTRAL PREPARATION
			Air Force	723388	SF		FLIGHT KITCHEN
			Navy	72250	SF	SH	COLD-STORAGE -DETACHED-FROM-GALLEY
			Air Force	714124	SF		ATTENDANTS SANITARY FACILITIES
			Air Force	723392	SF		SANITARY LATRINE
			Navy	72320	SF	PN	LATRINE DETACHED
7235	EA	Miscellaneous UPH Support Facility	Air Force	750663	EA		PRIVATELY OWNED VEHICLE WASHRACK
			Navy	72350	EA		WASH-RACK DETACHED
			Navy	72361	EA		TROOP-HOUSING -OTHER DETACHED FACILITIES
7240	SF	Officer Unaccompanied Personnel Housing	Air Force	724415	SF	PN	OFFICER'S QUARTERS
			Air Force	724433	SF	PN	CADET QUARTERS
			Army	72410	SF	PN	UNACCOMPANIED OFFICERS QUARTERS, MILITARY
			Navy	72411	SF	PN	BACHELOR OFFICERS' QUARTERS PERMANENT PARTY W1/W2 & 01/02
			Navy	72412	SF	PN	BACHELOR OFFICERS QUARTERS PERMANENT PARTY W3-W5 & 03UP
			Navy	72422	SF	PN	CIVILIAN QUARTERS -GS 07 AND ABOVE
			Navy	72423	SF	PN	CIVILIAN QUARTERS-BASE OPERATING SUPPORT CONTRACTOR

724 Officer Unaccompanied Personnel Housing Facilities

7241 SF Officer UPH,  
Transient

Air Force	724417	SF	PN	VISITING OFFICER'S QUARTERS
Army	72412	SF	PN	TRANSIENT TRAINING OFFICERS QUARTERS
Navy	72413	SF	PN	BACHELOR OFFICERS QUARTERS TRANSIENT W1/W2 AND 01/02
Navy	72414	SF	PN	BACHELOR OFFICERS QUARTERS TRANSIENT W3-W5 AND 03&UP

725 Emergency  
Unaccompanied  
Personnel  
Housing  
Facility

7250 SF Emergency  
Unaccompanied  
Personnel  
Housing

Air Force	725513	SF	PN	CIVILIAN CAMP
Air Force	725517	SF	PN	CAMP TROOP
Army	72510	SF	PN	HUTMENT
Navy	72510	SF	PN	TROOP-HOUSING-EMERGENCY BUILDING

7251 SF EUPH Tent  
Pad

Army				TENT PAD
Navy				TROOP-HOUSING -EMERGENCY FACILITY