

MEMORANDUM FOR RECORD

SUBJECT: Continued Section 106 Consultation for the Proposed Modernization Projects at Piliiaau Army Recreation Center: Meeting Notes to Discuss a Resolution of Adverse Effects for the Development of a Programmatic Agreement (CRS-18-103).

1. In accordance with the National Historic Preservation Act, 36 CFR 800.6, United States Army Garrison, Hawaii invited the Advisory Council on Historic Preservation, Hawaii State Historic Preservation Division, Native Hawaiian Organizations and interested parties to a meeting to continue Section 106 consultation regarding potential effects to an archaeological site as a result of the proposed Modernization Projects at Piliiaau Army Recreation Center.
2. Due to COVID 19 restrictions the meeting was held via teleconference on Tuesday, January 19, 2021 from 4:00 p.m. to 5:15 p.m. The purpose of the consultation meeting was to collaborate on developing a Programmatic Agreement and to discuss mitigation of adverse effects for this undertaking and future undertakings. Enclosure 1 provides a list of participants.
3. The goals of the meeting included ensuring that Native Hawaiian Organizations and interested parties have the opportunity to provide input about effects from routine repair and modernization projects at PARC, identify concerns about the historic property, and participate in resolving adverse effects. Enclosure 2 provides summary notes of the meeting discussions.
4. The point of contact is Ms. Jackie Pamerleau-Walden, (808) 655-9727, Archaeologist, USAG-HI Directorate of Public Works, Environmental Division (DPW-ENV).

Jacqueline Pamerleau-Walden
Archaeologist
USAG-HI DPW-ENV

2 Enclosures:

1. List of Meeting Attendees
2. Meeting Notes

Enclosure 1: Meeting Attendees

Participants

Advisory Council on Historic Preservation (ACHP)

Rachael Mangum – Army Liaison

State Historic Preservation Division (SHPD)

Stephanie Hacker – Archaeologist

Garnet Clark – Archaeologist

Ka'āhiki Solis – Cultural Historian

Tamara Luthy – Ethnographer

U.S. Army Garrison – Hawaii (USAG-HI)

David Brixius – Environmental Division Chief

Richard Davis – Cultural Resource Manager

Laura Gilda – Archaeologist

Jacqueline Pamerleau-Walden – Archaeologist

Angus Raff-Tierney – Archaeologist

Basannya Adepegba – Environmental Attorney, Office Staff Judge Advocate

Bobbie Escobar – Environmental Attorney, Office Staff Judge Advocate

Jillian Singleton – Chief, Business Operations Division

U.S. Army IMCOM

Len Ambrosio – Chief, Major Projects Branch, IMCOM HQ-G9

Piililaa Army Recreation Center (PARC)

Diana Wendlinger – Business Operations Manager

Native Hawaiian Organization (NHO)

Christopher Oliveira – Marae Ha'akoa

Glen Kila – Ko'a Mana / Koa Ike

Office of Hawaiian Affairs (OHA)

Lauren Morawski

Enclosure 2: Meeting Notes

Agenda Item 1: Introductions

Meeting opened with introduction of participants to clarify individual roles in the Section 106 process.

Agenda Item 2: Recap Previous Meetings

Ms. Walden recapped previous meetings, there were a few affirmatives and asked if anyone had questions. **Ms. Hacker** stated that she had not reviewed the meeting minutes. **Ms. Walden** stated for reference that copies of previous meeting notes are available for review on the USAG-HI's Cultural Resources website.

Ms. Walden explained that there have been two previous meetings with consulting parties. The project activities have been discussed. These include the modernization project, replacement of the installation fence, water and sewer lines, as well as routine maintenance (landscaping, communication lines, and utility studies). The meeting discussion included what type of agreement document would best fit this consultation. All parties agreed to pursue a Programmatic Agreement (PA). USAG-HI invited ACHP to participate. There are multiple modernization projects that cover a variety of modernization and maintenance actions.

Agenda Item 3: Developmental Process of a Programmatic Agreement

Ms. Walden described the historic property at PARC, an archaeological site (determined eligible under criteria C & D). Potential adverse effects include ground disturbing activities. The footprint of the recent seawall repair project is the only area with no probability of encountering cultural resources. Through previous consultation with SHPD all buildings at PARC have been previously determined not eligible for inclusion to the National Register of Historic Places.

Ms. Walden discussed the plan and process of integrating site info using previous excavations and surveys to verify information. **Ms. Mangum** asked if this consolidation of previous surveys and map updates are part of the mitigation efforts. **Ms. Walden** indicated it is part of an ongoing effort. **Mr. Davis** stated this was requested by SHPD for use in planning the PA and not as mitigation. **Ms. Hacker** confirmed the request was to have the compilation for planning purposes, with maps that provided high probability areas.

Ms. Hacker requested a study of the sea wall project. **Mr. Davis** acknowledged and explained that the archaeological report is in process but not complete.

Agenda Item 4: Resolution to Adverse Effects: Ways to Avoid, Minimize, and Mitigate

Ms. Walden revisited a previously proposed mitigation suggestion, education. **Mr. Kila** expressed the idea is to share information with communities and schools. **Mr. Oliveira** suggested historic displays / story boards, possibly located along the seawall. A storyboard display could explain how things have changed from long ago from when the military came to the present. **Mr. Kila** added the option to incorporate old photographs into the displays. Other ideas included current PARC actions: **Mr. Kila** stated support for Diana's (Wendlinger) efforts about sharing information about native plants. **Mr. Oliveira** suggested PARC should use native plants. **Ms. Wendlinger** explained that the modernization project has incorporated the use of native plants into the project plans. Both **Mr. Kila** and **Mr. Oliveira** were in support.

Ms. Luthy suggested documenting the history of Wai'anae, such as a TCP (Traditional Cultural Place) study. **Mr. Oliveira** supported a TCP study to illustrate how sites are connected outside of PARC. **Ms. Luthy** added the importance of the petroglyphs. **Mr. Kila** stated that it is all connected. **Ms. Singleton** asked for more information about a TCP study and what it involves. **Ms. Luthy** explained TCPs have multiple components, talking to the community, archival research, and ethnography. It could be done by a contractor and may provide information for environmental educational / outreach. **Ms. Luthy** will discuss this with **Dr. Downer**. **Mr. Davis** explained that the National Park Service's Bulletin 38 describes TCP's and that USAG-HI has previous obligations for TCP studies in the current Oahu Training PA.

Ms. Walden requested **Mr. Oliveira** explain his thoughts regarding displays / artifacts and signage. **Mr. Oliveira** described signage he saw in Kona, along the King's Coast, there are banners shaped like sails along beaches with information. The inside display could be more in-depth, PARC history and outside signage could be more about the Wai'anae coast. **Ms. Singleton** supports signage and suggested signs along the sea wall to identify the petroglyphs as well as identifying native plants. Glen and Diana have worked together on naming the cabins after native flowers. **Mr. Oliveira** is in support.

Ms. Wendlinger mentioned discussing with James Cutschall the possibility of playing a short film (available on YouTube) on Herbert Pili'au in the lobby / display area. **Mr. Kila** thought this would be very beneficial for Wai'anae as heroes are important to the community. Although many *tupuna's* (*kupuna* [elderly relatives]) have passed, there may be some willing to reflect on Herbert's life and share, memories / memorabilia. **Ms. Wendlinger** supported **Mr. Kila** and explained the ongoing effort to incorporate 4 or 5 photographs in the cabins. **Mr. Kila** and **Ms. Wendlinger** will be going to the Army Museum to look for photographs. A favorite of **Ms. Wendlinger** is of a woman riding a donkey into town to sell taro. **Ms. Wendlinger** proposed an idea to have a guest directory that offers information on the native flowers at PARC and describes pictures in the cabins. The guest directory would involve additional time and cost and could be a mitigation commitment.

Mr. Oliveira requested an explanation of mitigation. **Mr. Davis explained** the PA will cover a variety of projects with some degree of ground disturbance. This is a way of scaling an umbrella over the projects, and providing public benefit that everyone here can agree to. **Mr. Oliveira** expressed that the main mitigation he supports is archaeological and cultural monitoring. That means all ground disturbance including above ground dirt piles. The importance of the cultural advisor is that archaeologist should not interpret outside of *iwi tupuna*. Cultural advisors have unique knowledge.

Ms. Hacker expressed that **Mr. Oliveira** has a good point. The Army should also ensure consultation with NHO's. **Ms. Pamerleau-Walden** stated USAG-HI has developed The Native American Graves Protection and Repatriation Act comprehensive agreement for PARC.

Ms. Hacker explained she meant, non-burials, post review discoveries 36 CRF 800.13 gives 48 hours which is a tough window, and suggested this could be extended to two or three business days. **Mr. Davis** stated language can be requested from USAG-HI lawyers.

Ms. Hacker recommended Phase III investigations when there is a high probability of cultural layer and suggested that Phase III is better than monitoring when there is a time crunch. **Mr. Davis** stated **Ms. Hacker** previously recommended pre-construction data recovery at the restrooms. USAG-HI does not have a good way of knowing high versus low probability areas, and almost all areas are higher probability. **Mr. Oliveira** explained that on the first day of pre-construction during the sea wall project, they pulled up the sidewalk and there was a full set of

burials. **Ms. Hacker** would like to make sure data is gathered before it is lost and proposed gathering data before construction begins. **Ms. Morawski** stated that part of the PA process includes consulting on project specifics and suggested pre-construction testing to better inform what goes on during construction.

Ms. Singleton explained the project has reviewed and taken steps to avoid adverse effects such as avoiding ground disturbance as much as possible. Alternative options included adding soil to landscaping before planting grass, not an option as sand drifts have built up 2 to 3 inches above sidewalks, adding soil on top of the drifts would cause a safety hazard and would not be maintainable. Concrete pavers have been selected in lieu of additional paving to reduce the ground disturbance.

Ms. Pamerleau-Walden explained there is not enough data to create an overall probability map. The problem is there are large disturbed areas that could still contain burial and artifacts. Research has shown that historic period burials in coffins have disturbed earlier pre contact burials. In the 80s the archaeology did not document a lot of what happened. **Mr. Oliveira** explained an isolated tibia section was previously discovered near the Harvey house. **Ms. Morawski** supported 100% monitoring and pre-construction excavation. **Mr. Davis** stated in Guam there was a previously disturbed site, but we were able to find intact portions of a pre contact village.

Ms. Mangum explained when she was first briefed she was wondering if there is accessibility for Native Hawaiians and others in the community for these educational efforts. A community day might appeal to them. **Ms. Singleton** stated it may be possible to allow people in to see the educational program. Just like anyone can go to the restaurant right now. **Ms. Mangum** would love to see that on the table.

Ms. Pamerleau-Walden asked the group for thoughts on the duration of the PA. **Mr. Oliveira** would like at least five years with the chance to amend to extend. **Mr. Davis** stated in his experience, five years goes fast, and many of the projects won't have gotten off the ground in that time period. **Mr. Oliveira** stated ten years will be fine. **Mr. Davis** stated there is normally a termination clause where any signatory can nullify the PA. **Ms. Mangum** explained whether the PA is for five or ten years, the process to renew should begin at least six months ahead of time and it requires all of the signatories to sign off.

Ms. Pamerleau-Walden asked if there was anything else to discuss. **Ms. Mangum** asked to clarify the setup of the PA. Is the PA for multiple projects at PARC covering landscaping and maintenance as well, or is it specifically focused on the modernization projects? **Mr. Davis** stated that is a good point as there also is a plan for a multi-installation Operations, Maintenance, and Development PA, this can be discussed with IMCOM HQ during review of the PA for PARC. **Ms. Mangum** explained if the PA is covering everything happening at PARC that would be a Program PA, while if it is mainly the modernization it would be classified as a Project PA.

Ms. Pamerleau-Walden stated meeting notes and a list of mitigation measures discussed will be shared to the group. **Mr. Davis** added the next step is to pass a draft of the PA through IMCOM HQ before sharing a working draft. Additionally financials will be discussed to decide the feasibility of the mitigation options. **Ms. Pamerleau-Walden** asked if there were any questions. There were no additional questions. Meeting adjourned.