# CULTURAL RESOURCE MANAGEMENT PROGRAM AT FORT CAMPBELL, KENTUCKY / TENNESSEE Clarksville Base Historic District January 2018 – December 2018

By

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### **Report Submitted to:**

IMCOM Readiness Installation Management Command Fort Sam Houston, TX

Advisory Council on Historic Preservation (ACHP) Washington, DC

Tennessee Historical Commission Department of Environment and Conservation Nashville, TN

#### January 2018-December 2018

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## Introduction

In accordance with Stipulation (H) of the Amended Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District (amended December 2018), an annual report of all projects and activities carried out by Fort Campbell and reviewed by the Cultural Resource Management Program (CRMP), at Clarksville Base Historic District must be submitted to the Advisory Council on Historic Preservation (ACHP), Installation Management Command-Readiness, and the Tennessee State Historic Preservation Office (SHPO). The following report includes a list of projects and activities that have been reviewed for possible effects to historic properties, a determination of those effects, a summary of mitigation and/or treatment measures, and a summary of consultation activities performed by the CRMP between January 2018 and December 2018. This report also includes maps of all areas effected by undertakings.

## **Clarksville Base Historic District**

### Overview

The Amended Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District (amended December 2018) covers undertakings within the boundaries of Clarksville Base Historic District. This programmatic agreement was amended in December 2018 to extend the agreement until December 31, 2019. Fort Campbell has already begun coordinating with the TN SHPO and ACHP to provide comments and suggestions regarding the development of a new Programmatic Agreement.

For management purposes, the CBHD is separated into the Preservation Area and the Development Area (Figure 1). Information on contributing resources in the CBHD are kept on file in the cultural resources database. The district is *Eligible* for listing in the NRHP under Criterion A for its association with the construction and storage of nuclear weapons from the early Cold War.



Figure 1. Clarksville Base Development and Preservation Areas

# **Project Review**

# National Environmental Policy Act (NEPA) Review

Fort Campbell primarily uses internal NEPA review as a clearing house for all projects within the installation. A critical part of the NEPA process is reviewing projects for potential effects to *Historic Properties*.

# Record of Environmental Consideration (RECs)

The Record of Environmental Consideration (REC) is an Army process for internal review of proposed projects in accordance with NEPA. The REC requires multiple disciplines to review projects to determine and comment on potential impacts.

The CRMP reviewed twenty two (22) REC documents specifically concerning the Clarksville Base Historic District. Most frequently, the proposed undertaking is reviewed internally, in accordance with the OCB PA. RECs usually have no effect to historic properties or can be modified, through coordination with the CRMP, by the proponent to avoid effects to historic properties. A map of all RECs within Clarksville base in the reporting year is depicted in Figure 2.



Figure 2. REC Project Areas

In accordance with Stipulation C.2, of the aforementioned agreement, for undertakings regarding properties related to the operation of the former Clarksville Base, standard procedures are followed to allow Fort Campbell to proceed with the project without formal consultation. Stipulation C.2 is listed below:

For undertakings that pose potential effects to the CBHD as a whole and to contributing elements of the district and located in the area illustrated in attachment B, the following standard treatments will be applied:

The Cultural Resources Management program and the Master Planning Branch shall jointly document the following for each project affecting Clarksville Base Historic District or its contributing elements. The documentation will be retained in project planning files:

a. alternatives considered and/or implemented for avoiding or minimizing adverse effects.b. a list of the contributing elements to be affected by the undertaking.

c. documentation of consideration of adaptive re-use of buildings or Structures that are contributing elements in accord with section 111 of the National Historic Preservation Act and E.O. 13287.

d. verify that the archival drawings as described in stipulation A.4. have already been completed for the buildings and structures that are contributing elements at issue. The project shall not proceed until this documentation is completed and distributed to the parties as specified in stipulation A.4.

e. take a detailed set of digital photographs of each contributing element adversely affected by the undertaking.

f. completion of the documentation in sections a-e will constitute evidence that Fort Campbell has complied with section 106 of the NHPA in regard to effects of its undertaking with respect to the Clarksville Base Historic District and this documentation may be cited as such for purposes of any other coordinated planning processes.

A list of RECs reviewed by the CRMP, in CBHD, is included in this document. Twenty two (22) of the REC documents were reviewed by the CRMP in accordance with the programmatic agreement and were determined to have *No Adverse Effect to Historic Properties* by internal Fort Campbell CRMP staff. A total of (10) of these RECs required additional documentation in accordance with stipulation C.2. and are highlighted in Table 1. The Compliance Documents for these projects are included in Attachments 1-10.

REC # 18-	Title
03	Convert Area for Relocatable Storage Place
014	Remodel BLDG 2578
38	Nature Trail Extension
<mark>44</mark>	Cantonment Tree Planting
51	Modification to Lee Road 2055-TN-1096 Cell Tower

 Table 1 RECs Reviewed between January 2018-December 2018

<mark>89</mark>	BLDG 7620 and 7621 Replace Roof Overhang
96	Renovate Classrooms BLDG 7524
<mark>97</mark>	Renovate Classrooms BLDG 7526
<mark>100</mark>	Repair 14 Roofs
107	MTT Training on Subterranean Operations
<mark>119</mark>	Construct gravel trail to Transmitter Road
121	2019 Cantonment Tree Planting
131	Clarksville Base Bat Box Placement
136	Replace HVAC Units in Server Room BLDG 7551
<mark>139</mark>	Construct Physical Security Barriers around BLDG 7541
<mark>143</mark>	Replace Exterior Windows and Repair & Paint Exterior BLDG. 7504
147	BLDGs / Structures to demolish in FY18 DRAFT List
<mark>149</mark>	Replace Bldg 7611
156	Replace Chillers at Bldgs 6753 and 7934
158	Replace Chillers BLDGS 7514 & 5661
<u>165</u>	BLDGs to demolish in FY18 SET #1

# Individual Section 106 Consultation

Under Stipulations E.1 and E.2 of the CBHD programmatic agreement, when undertakings are not exclusively reviewed by Fort Campbell personnel, an individual Section 106 consultation, per 36 CFR 800, with the TN SHPO must be performed before the undertaking can proceed. When a Section 106 Consultation is completed, it is forwarded to the SHPO for concurrence with the Army effect determination. A total of two (2) RECs were forwarded to the TN SHPO for concurrence of the effect determination. These projects are listed in Table 2.

REC #	Title	Result	Date of
			Concurrence
18-025	Bunker Training Complex	Concurrence with	March 27, 2018
		Adverse Effect to	
		Historic Properties	
		(Clarksville Base	
		Historic District)	
18-038	Nature Trail Extension*	Concurrence with No	May 31, 2018
		Adverse Effect to	
		Historic Properties	

 Table 2. Section 106 Consultations sent between January 2018-December 2018

\*Adverse Effect to Facility 7739, 7740, and 7747, in the Clarksville Base Historic District A Section 106 Consultation was conducted with the TN SHPO regarding the renovation of facilities 7739, 7740, and 7747 within the National Register Eligible Historic District, Clarksville Base. Fort Campbell determined that required renovations would not comply with Secretary of the Interior's Standards for Rehabilitation and would constitute an *Adverse Effect to Historic Properties*. The Tennessee SHPO concurred with this determination in a letter dated March 27, 2018. Fort Campbell has developed, in coordination with the TN SHPO and invited concurring parties, a DRAFT Memorandum of Agreement (MOA) to mitigate the Adverse Effect. Once the DRAFT MOA has completed legal review, it will be forwarded to the appropriate signatories for signature.

# **Formal Correspondence**

The CRMP also developed formal correspondence packages with the TN SHPO regarding activities not covered through REC documents or Section 106 Consultations. Correspondence packages are summarized below.

## Table 3. Legal agreements sent between January 2018-december 2018

Title	Result	Date of Signature
2019 Amendment extending	Signed	January 16, 2019
Programmatic Agreement for		
Operation, Maintenance, and		
Development at the Clarksville Base		
Historic District		

### Tennessee One Call

The Tennessee One Call is an automated system to serve as a notification for any underground digging that will occur on the installation, in both Tennessee and Kentucky. This automated system notifies callers of any underground utilities buried within the project area. The CRMP receives automated Tennessee One Call tickets, via email, referencing geographical locations for review for potential impacts to Cultural Resources. Most Tennessee One Calls are placed for repair and/or maintenance to utility lines and television satellite installation. The CRMP reviewed 2,035 Tennessee One Calls in 2018, over the entire installation. All Tennessee One Calls were determined to have *No Adverse Effect*, only 85 of these were located within CBHD.

### **Archaeological Investigations**

No archaeological survey or site evaluations were completed within Clarksville Base for the 2018 calendar year.

### Conclusion

With the pending updates for the Programmatic Agreement and implementation of the ICRMP, the CRMP can foster consistent and appropriate methods for cultural resource management. The CRMP has begun coordinating with the TN SHPO on the new Programmatic Agreement. The Fort Campbell Cultural Resource Management Program s hopes for continued improvement and efficiency in the management of cultural properties within the Clarksville Base Historic District.



## DEPARTMENT OF THE ARMY HEADQUARTERS, UNITED STATES ARMY GARRISON, FORT CAMPBELL 39 NORMANDY BOULEVARD FORT CAMPBELL, KENTUCKY 42223-5617

June 7, 2019

Office of the Garrison Commander

Mr. Reid Nelson Advisory Council on Historic Preservation 401 F Street NW., Suite 308 Washington, DC 20001-2637

Dear Mr. Nelson:

In accordance with Stipulation (H) of *Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District* (Amended December 2018), Fort Campbell is forwarding an annual report to your office of all projects and activities reviewed by the Cultural Resource Management Program in the Clarksville Base Historic District. This report must be submitted to the Advisory Council on Historic Preservation, Installation Management Command-Readiness and the Tennessee State Historic Preservation Office. This report will include a list of Army projects and activities that have been reviewed, by the Fort Campbell Cultural Resources Office, for possible effects to historic properties, a determination of those effects, a summary of mitigation and/or treatment measures, and a summary of consultation activities performed by the Cultural Resource Management Program for calendar year 2018 at Clarksville Base Historic District.

It is the determination of the US Army that this report meets the requirements of Stipulation (H) of the aforementioned agreement for calendar year 2018. Please accept the enclosed annual report as meeting compliance with Stipulation (H) of the aforementioned agreement.

If you have any further questions, regarding this matter, please contact Mr. Ronald Grayson, Cultural Resources Program Manager at <u>ronald.i.grayson.civ@mail.mil</u>, or telephone 270-412-8174.

Sincerely,

Joseph P. Kuchan Colonel, U.S. Army Commanding



## DEPARTMENT OF THE ARMY HEADQUARTERS, UNITED STATES ARMY GARRISON, FORT CAMPBELL 39 NORMANDY BOULEVARD FORT CAMPBELL, KENTUCKY 42223-5617

June 7, 2019

Office of the Garrison Commander

Mr. E. Patrick McIntyre, Jr., Executive Director Tennessee Historical Commission Clover Bottom Mansion 2941 Lebanon Road Nashville, Tennessee 37243-0442

Dear Mr. McIntyre:

In accordance with Stipulation (H) of *Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District* (Amended December 2018), Fort Campbell is forwarding an annual report to your office of all projects and activities reviewed by the Cultural Resource Management Program in the Clarksville Base Historic District. This report must be submitted to the Advisory Council on Historic Preservation, Installation Management Command-Readiness and the Tennessee State Historic Preservation Office. This report will include a list of Army projects and activities that have been reviewed, by the Fort Campbell Cultural Resources Office, for possible effects to historic properties, a determination of those effects, a summary of mitigation and/or treatment measures, and a summary of consultation activities performed by the Cultural Resource Management Program for calendar year 2018 at Clarksville Base Historic District.

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