CULTURAL RESOURCE MANAGEMENT PROGRAM AT FORT CAMPBELL, KENTUCKY / TENNESSEE

Clarksville Base Historic District January 2016 – December 2016

By
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Report Submitted to:

IMCOM Readiness Installation Management Command Fort Sam Houston, TX

Advisory Council on Historic Preservation (ACHP) Washington, DC

Tennessee Historical Commission Department of Environment and Conservation Nashville, TN

January 2016-December 2016

Contents

Introduction	1
Clarksville Base Historic District	1
Overview	1
Project Review	2
National Environmental Policy Act (NEPA) Review	2
Record of Environmental Consideration (RECs)	2
Projects without RECs	5
Individual Section 106 Consultation	5
Tennessee One Call	5
Archaeological Investigation	6
Conclusion	6
List of Record of Environmental Considerations	7
Section 106 Consultations	8
January 2016-December 2016	8
Other Correspondence	8
January 2016-December 2016	8

Attachment 1: REC 16-058

Attachment 2: REC 16-062

Attachment 3: REC 16-042

Introduction

In accordance with Stipulation (H) of the Amended Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District (amended December 2016), an annual report of all projects and activities carried out by Fort Campbell and reviewed by the Cultural Resource Management Program (CRMP), at Clarksville Base Historic District must be submitted to the Advisory Council on Historic Preservation (ACHP), Installation Management Command-Atlantic Region, and the Tennessee State Historic Preservation Office (SHPO). The following report includes a list of projects and activities that have been reviewed for possible effects to historic properties, a determination of those effects, a summary of mitigation and/or treatment measures, and a summary of consultation activities performed by the CRMP between January 2016 and December 2016. This report also includes maps of all areas effected by undertakings.

Clarksville Base Historic District

Overview

The Amended Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District (amended December 2016) covers undertakings within the boundaries of Clarksville Base Historic District. This programmatic agreement was amended in December 2016 to extend the agreement until December 31, 2017. Fort Campbell has already begun coordinating with the TN SHPO and ACHP to provide comments and suggestions regarding the development of a new Programmatic Agreement.

For management purposes, the CBHD is separated into the Preservation Area and the Development Area (Figure 1). Information on contributing resources in the CBHD are kept on file in the cultural resources database. The district is *Eligible* for listing in the NRHP under Criterion A for its association with the construction and storage of nuclear weapons from the early Cold War.

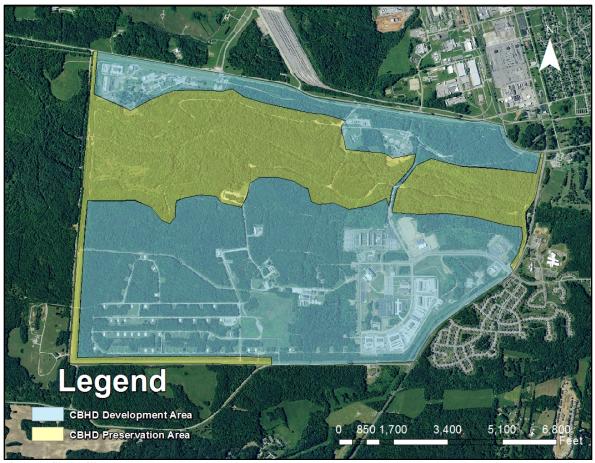


Figure 1. Clarksville Base

Project Review

National Environmental Policy Act (NEPA) Review

Fort Campbell primarily uses internal NEPA review as a clearing house for all projects within the installation. A critical part of the NEPA process is reviewing projects for potential effects to historic properties.

Record of Environmental Consideration (RECs)

The Record of Environmental Consideration (REC) is an Army process for internal review of proposed projects in accordance with NEPA. The REC requires multiple disciplines to review projects to determine and comment on potential impacts.

The CRMP reviewed fifteen (15) REC documents specifically concerning the Clarksville Base Historic District. Most frequently, the proposed undertaking is reviewed internally, in accordance with the OCB PA. RECs usually have no effect to historic properties or can be modified, through coordination with the CRMP, by the proponent to avoid effects to historic properties.

In accordance with Stipulation C.2, of the aforementioned agreement, for undertakings regarding properties related to the operation of the former Clarksville Base, standard procedures are followed to allow Fort Campbell to proceed with the project without formal consultation. Stipulation C.2 is listed below:

For undertakings that pose potential effects to the CBHD as a whole and to contributing elements of the district and located in the area illustrated in attachment B, the following standard treatments will be applied:

The Cultural Resources Management program and the Master Planning Branch shall jointly document the following for each project affecting Clarksville Base Historic District or its contributing elements. The documentation will be retained in project planning files:

- a. alternatives considered and/or implemented for avoiding or minimizing adverse effects.
- b. a list of the contributing elements to be affected by the undertaking.
- c. documentation of consideration of adaptive re-use of buildings or Structures that are contributing elements in accord with section 111 of the National Historic Preservation Act and E.O. 13287.
- d. verify that the archival drawings as described in stipulation A.4. have already been completed for the buildings and structures that are contributing elements at issue. The project shall not proceed until this documentation is completed and distributed to the parties as specified in stipulation A.4.
- e. take a detailed set of digital photographs of each contributing element adversely affected by the undertaking. f. completion of the documentation in sections a-e will constitute evidence that Fort Campbell has complied with section 106 of the NHPA in regard to effects of its undertaking with respect to the Clarksville Base Historic District and this documentation may be cited as such for purposes of any other coordinated planning processes.

A list of RECs reviewed by the CRMP, in CBHD, is included in this document. Fifteen (15) of the REC documents were reviewed by the CRMP in accordance with the programmatic agreement and were determined to have *No Adverse Effect to Historic Properties*. Two (2) of these RECS required review under stipulation C.2. All supporting documentation for RECS have been added as attachments. One (1) REC was forwarded to the TN SHPO in a formal consultation and are detailed below.

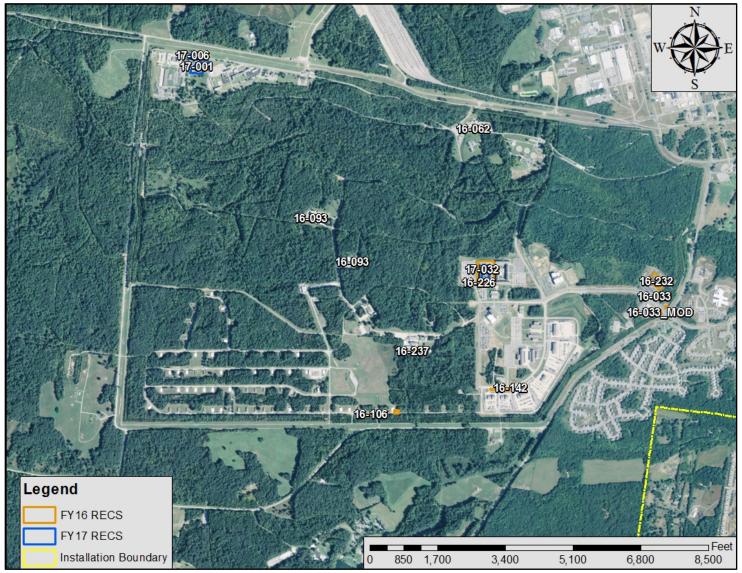


Figure 2. REC Project Areas

Projects without RECs

Several projects were reviewed internally, and did not receive formal REC documentation. Projects that do not receive formal RECs have been Categorically Excluded from the REC process. Categorical Exclusions are defined as actions that do not have a significant impact to "natural, cultural, recreational, historic or other resource; do not involve significant air, noise, or water quality impacts; do not have significant impacts on travel patterns; and do not otherwise, either individually or cumulatively, have any significant environmental impacts." (40CFR1508.4). The Fort Campbell Cultural Resources Program reviews all projects within the boundaries of CBHD. One (1) Categorical Exclusion was reviewed within the boundary of CBHD in calendar year 2016. The project, entitled "Repave NCO Parking Lot and Driveway," occurred within the CBHD Development Area.

Individual Section 106 Consultation

Under Stipulations E.1 and E.2 of the CBHD programmatic agreement, when undertakings are not exclusively reviewed by Fort Campbell personnel, an individual Section 106 consultation, per 36 CFR 800, with the TN SHPO must be performed before undertaking can proceed. When a Section 106 Consultation is completed, it is forwarded to the SHPO for concurrence with the Army effect determination.

The CRMP completed one (1) Section 106 consultation for undertakings within Clarksville Base. The Section 106 consultations are listed in the attached tables.

Tennessee One Call

The Tennessee One Call is an automated system to serve as a notification for any underground digging that will occur on the installation, in both Tennessee and Kentucky. This automated system notifies callers of any underground utilities buried within the project area. The CRMP receives automated Tennessee One Calls tickets, via email, referencing geographical locations for review for potential impacts to cultural properties. Most Tennessee One Calls are placed for repair and/or maintenance to utility lines and television satellite installation. The CRMP reviewed 3,035 Tennessee One Calls in 2016, over the entire installation. All Tennessee One Calls were determined to have *No Adverse Effect*, only 97 of these were located within CBHD.

Archaeological Investigation

Two (2) Phase II archaeological evaluations were completed by The Louis Berger Group and New South Associates in calendar year 2016. The projects evaluated (6) sites within the boundary of Clarksville Base Historic District:

Title	Result	Date
Phase I Archaeological Survey of 360 Acres and Phase	Level of effort and	September 20,
II Evaluations of Ten Sites, Montgomery and Stewart	concurrence on site	2016
Counties Tennessee (Gregory et al 2016)	eligibility	
Archaeological Evaluation of Four Sites at Fort	Level of effort and	June 8, 2016
Campbell, Kentucky (Phase II Investigations),	concurrence on site	
Montgomery County, Tennessee (Voigt et al 2016)	eligibility	

Conclusion

With the pending updates for the Programmatic Agreement and implementation of the ICRMP, the CRMP can foster consistent and appropriate methods for cultural resource management. The CRMP has begun coordinating with the TN SHPO on the new Programmatic Agreement. The Fort Campbell Cultural Resource Management Program s hopes for continued improvement and efficiency in the management of cultural properties within the Clarksville Base Historic District.

List of Record of Environmental Considerations

Determined as having No Adverse Effect to Historic Properties

*Section 106 Consultation Highlighted

January 2016-December 2016

REC # 16-	Title
33	Construct three helicopter platforms for static display of aircraft
58	Construct gravel parking area behind BLDG 7541 (NEC)
62	Construct Conservation Branch office Buildings
63	Remove Interior Walls, Bldg 5662
93	Underground Storage Tank Removals
106	ASP Bunkers 8001 and 8002 - Fill Holes and Ruts
142	Construct Parking Area outside Motor Pool Bldg 7958
167	Cleaning of Mold and Panting in Buildings 07932, 07933, 0734 and 7935
222	Asphalt Parking Lots at BLDGs 7541 and 7539
226	Replace the Hot Water Heating Boiler at Bldg 07935
232	Convert Byrd Clinic (PCMH) - Building 7973
237	BLDG 7858 - HVAC Improvements
REC # 17-	Title
1	Bldg 7540 - Repair Stucco Exterior Walls
6	BLDG 7030 & 7541 Security Fence Improvements
32	Bridge BR028 Repairs

Section 106 Consultations

January 2016-December 2016

REC#	Title	Result	Date of Concurrence
16-106	ASP Bunkers 8001 and 8002-Fill Holes and Ruts	No Adverse Effect to Historic Properties	May 16, 2016

Other Correspondence

January 2016-December 2016

Title	Result	Date of Signature
One Year Extension of CBHD Programmatic Agreement	Signature from TN SHPO	December 22, 2016



DEPARTMENT OF THE ARMY

HEADQUARTERS, UNITED STATES ARMY GARRISON, FORT CAMPBELL 39 NORMANDY BOULEVARD FORT CAMPBELL, KENTUCKY 42223-5617

January 20, 2017

Office of the Garrison Commander

Mr. E. Patrick McIntyre, Jr., Executive Director Tennessee Historical Commission Clover Bottom Mansion 2941 Lebanon Road Nashville, Tennessee 37243-0442

Dear Mr. McIntyre:

In accordance with Stipulation (H) of *Programmatic Agreement Between Fort Campbell and the Tennessee State Historic Preservation Office Regarding Development, Construction and Operations at Clarksville Base Historic District* (Effective January, 2009), Fort Campbell is forwarding an annual report to your office of all projects and activities reviewed by the Cultural Resource Management Program in the Clarksville Base Historic District. This report must be submitted to the Advisory Council on Historic Preservation, Installation Management Command-Readiness and the Tennessee State Historic Preservation Office. This report will include a list of Army projects and activities that have been reviewed, by the Fort Campbell Cultural Resources Office, for possible effects to historic properties, a determination of those effects, a summary of mitigation and/or treatment measures, and a summary of consultation activities performed by the Cultural Resource Management Program for calendar year 2016 at Clarksville Base Historic District.

It is the determination of the US Army that this report meets the requirements of Stipulation (H) of the aforementioned agreement for calendar year 2016. Please accept the enclosed annual report as meeting compliance with Stipulation (H) of the aforementioned agreement.

If you have any further questions, regarding this matter, please contact Mr. Ronald Grayson, Cultural Resources Program Manager at ronald.i.grayson.civ@mail.mil, or telephone 270-412-8174.

Sincerely,

/James R. Salome Colonel, U.S. Army

Commanding

Enclosures

8.5	CERTIFIED MAIL® RECEIPT Domestic Mail Only
0640 0004 7711 848	For delivery information, visit our website at www.usps.com®. Certified Mail Fee Extra Services & Fees (check box, add fee as propriate) Return Receipt (hardcopy) Return Receipt (electronic) Certified Mail Restricted Delivery Adult Signature Required Adult Signature Restricted Delivery \$ Postage Total Postage and Fees Sent To
7015	Sent Tor E. Patrick Uctivity, Tr Street and Apt. No., or PO Box No. 2941 Le Loanon Rood City, State ZIP+4* City, State ZIP+4* NOShvi 118, TN 37243 PS Form 3800, April 2015 PSN 7530-02-000-9047 See Reverse for Instructions